

JANUARY 2026 DISABILITY INSURANCE (DI) FUND FORECAST

INTRODUCTION

This report provides the status of the DI Fund and includes information on the current and projected fund balance, disbursements, receipts, and contribution rates for the State Disability Insurance (SDI) program.

The DI program is a component of SDI and provides benefits to workers who are unable to work due to pregnancy or a non-work-related illness or injury. California, twelve other states, the District of Columbia, and the Commonwealth of Puerto Rico have all enacted paid family and/or medical leave for their workforce.

The SDI program includes the Paid Family Leave (PFL) program, which currently allows California workers to take up to eight weeks of paid leave each year to care for a seriously ill child, spouse, parent, domestic partner, grandparent, grandchild, sibling, or parent-in-law, or to bond with a new child.

Senate Bill (SB) 951 [Chapter 878, Statutes of 2022], continued the prior 70 / 60 percent wage replacement rates through December 31, 2024, increased the wage replacement rates to 90 percent for lower wage earners and 70 percent for all other covered workers beginning January 1, 2025, and increased the salary threshold for low wage earners. In addition, the Taxable Wage Ceiling was removed as of January 1, 2024, which increased net worker contributions.

The basis for this forecast is the June 2025 Labor Market Information Division (LMID) economic outlook which primarily impacts DI covered employment, DI total wages, and net worker contributions.

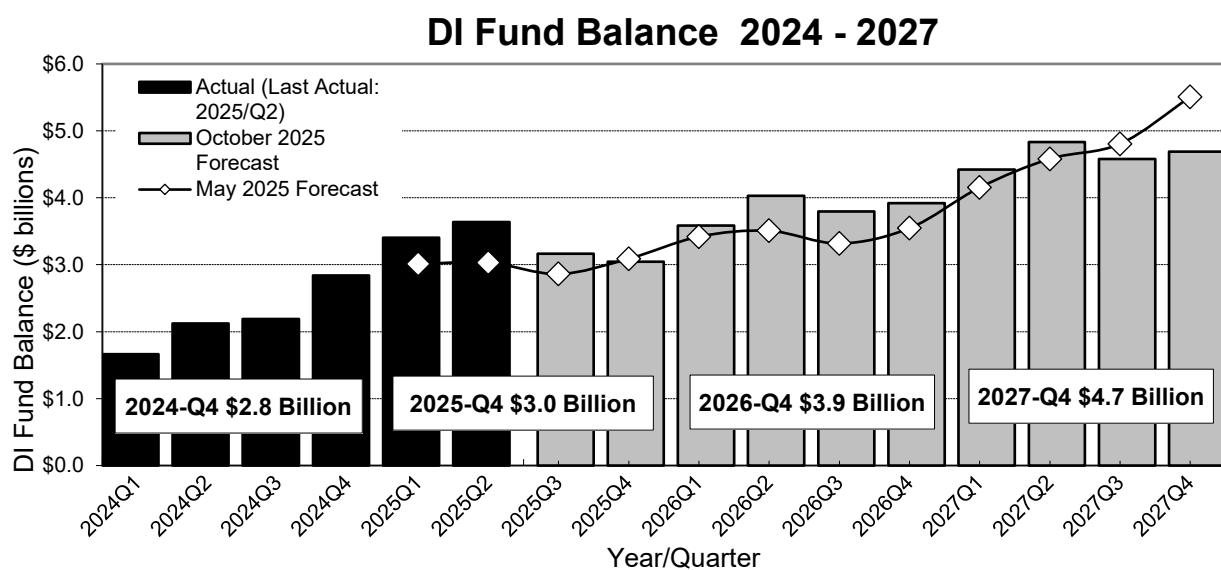
FUND BALANCE

The DI Fund balance was \$2.8 billion at the end of 2024, and is projected to increase to \$3.0 billion at the end of 2025, \$3.9 billion at the end of 2026, and \$4.7 billion at the end of 2027. The year-over increases in the DI Fund is primarily due to the SDI contribution rate increasing from 1.1 percent in 2024 to 1.2 percent in 2025, 1.3 percent in 2026, and a projected 1.3 percent in 2027, as well as previously enacted legislation, SB 951, which removed the Taxable Wage Ceiling as of January 1, 2024, increasing net worker contributions significantly.

The 2023 Budget Act included a one-time \$301.6 million loan from the DI Fund to the General Fund, to be repaid by June 30, 2027. Provisional language requires the outstanding loan balance to be treated as available cash in the DI Fund, therefore the loan is not considered when calculating the SDI contribution rate. The following chart shows the actual and projected quarterly DI Fund balance from 2024 through 2027.



The DI Fund balance is projected to be \$3.0 billion at the end of 2025.



NET BENEFITS

Total SDI net benefits, including PFL, were \$12.0 billion in 2024, and are projected to increase to \$14.8 billion in 2025, \$16.0 billion in 2026, and \$16.9 billion in 2027.

Net benefits for PFL were \$1.9 billion in 2024, and are projected to reach \$2.5 billion in 2025, to remain at \$2.5 billion in 2026, and increase to \$2.7 billion in 2027.

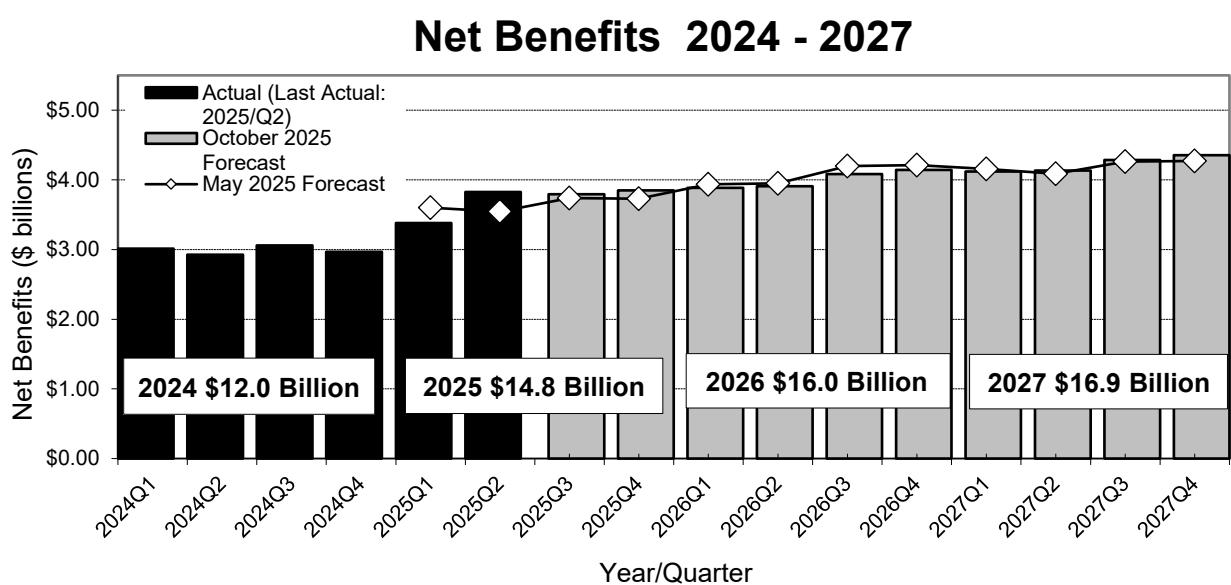
Several factors have contributed to the net benefit projections, including legislative changes and economic impacts. Legislative changes include SB 951 which extended the prior 70 / 60 percent wage replacement rates through December 31, 2024, and effective January 1, 2025, increased the wage replacement rates to 90 / 70 percent as well as increased the threshold for low wage earners. Also contributing to net benefit projections are the anticipated increases in the average weekly benefit amount (AWBA). The SDI AWBA was \$841 in 2024, and is projected to increase to \$967 in 2025, \$1,052 in 2026, and \$1,093 in 2027.

The calculation of the maximum weekly benefit amount (MWBA) is mandated by Sections 4453 (a) and 4653 of the California Labor Code (refer to page A2 of the Appendix – Weekly Benefit Amount for an explanation of the MWBA). The MWBA calculation is based on the U.S. Department of Labor's (DOL) state average weekly wage (SAWW) data.

The MWBA was \$1,620 in 2024, increased to \$1,681 in 2025, and is projected to increase to \$1,710 in 2026, and \$1,778 in 2027 based on the 2024/Q1 SAWW. The 2025/Q1 SAWW was not available from DOL during the Federal Government shutdown.

Net benefits account for the majority of disbursements from the DI Fund. The other disbursements are for administration costs. The following chart shows actual and projected quarterly SDI benefit payment data, including PFL, from 2024 through 2027.

SDI net benefits are projected to be \$14.8 billion in 2025.



CONTRIBUTIONS

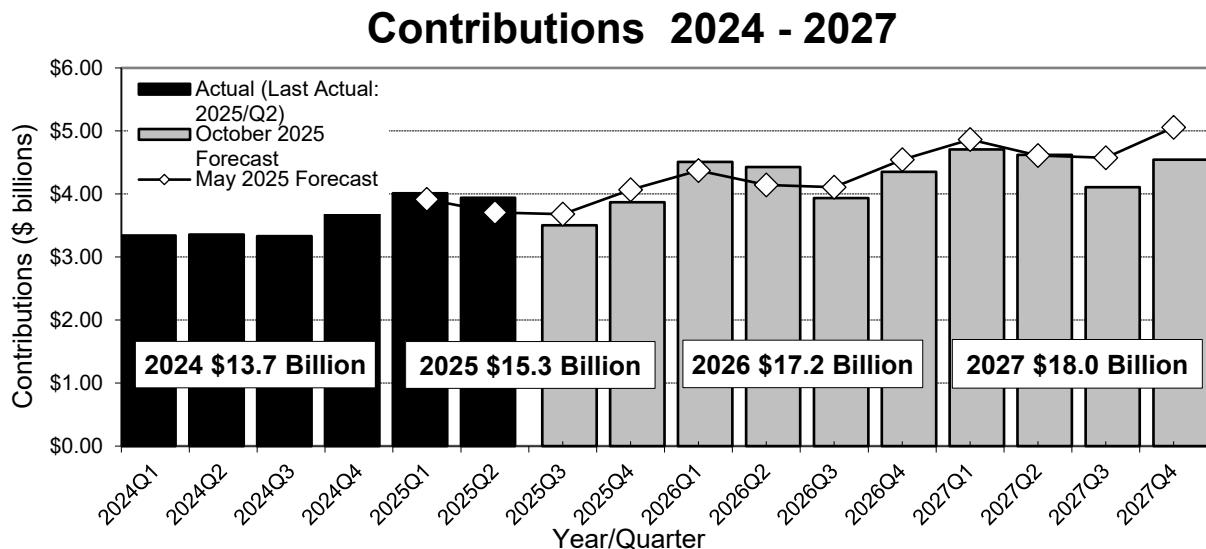
SDI contributions were \$13.7 billion in 2024, and are projected to increase to \$15.3 billion in 2025, \$17.2 billion in 2026, and \$18.0 billion in 2027. Actual and projected SDI contribution increases are due to increases in the contribution rate and the removal of the Taxable Wage Ceiling as of January 1, 2024.

The SDI contribution rate was 1.1 percent for 2024, increased to 1.2 percent in 2025, increased to 1.3 percent in 2026, and is projected to remain at 1.3 percent in 2027.

The statutory formula for calculating the SDI contribution rate helps to maintain an adequate DI Fund balance without having excess money in the fund (refer to page A4 of the Appendix – Tax Rate for an explanation of the SDI contribution rate).

While contributions account for the majority of total receipts to the DI Fund, interest earnings, and other receipts are also included in the DI Fund balance (refer to page A1 in the Appendix under Total Receipts for an explanation of all receipts). The following chart shows the actual and projected quarterly contributions from 2024 through 2027.


SDI contributions are projected to be \$15.3 billion in 2025.



**DISABILITY INSURANCE FUND
FORECAST FOR CALENDAR YEARS 2025 – 2027**

Table 1
(Dollars in millions)

	2024	2025 (F)	2026 (F)	2027 (F)
FUND SUMMARY End of Calendar Year Fund Balance ⁽¹⁾	\$2,841.2	\$3,042.5	\$3,908.7	\$4,667.9
FUND EVALUATION End of Calendar Year Fund Balance as a percent of Calendar Year Disbursements ⁽²⁾	22.9%	19.9%	23.6%	26.7%
RECEIPTS AND DISBURSEMENTS				
Receipts Less Disbursements	\$1,446.9	\$201.3	\$866.2	\$759.2
Total Receipts ⁽³⁾	\$13,839.3	\$15,496.4	\$17,431.9	\$18,221.2
Net Worker Contributions	\$13,715.2	\$15,321.2	\$17,228.5	\$17,979.5
Interest Income	\$74.6	\$119.9	\$136.9	\$170.7
Other Receipts	\$49.5	\$55.2	\$66.4	\$71.0
Total Disbursements ⁽⁴⁾	\$12,392.5	\$15,295.0	\$16,565.7	\$17,462.0
Net Benefits ⁽⁴⁾	\$11,962.1	\$14,846.2	\$16,017.7	\$16,891.8
Administration & Misc. Disbursements ⁽⁵⁾	\$430.3	\$448.8	\$548.0	\$570.2

(F) Forecast: Last actual Fund data is through the second quarter of 2025. Bolded numbers are estimates and components may not add to totals due to independent rounding.

Table 1 includes information related to DI and PFL.

- (1) Pursuant to Provision 1, Item 7100-011-0588 [Chapter 38, Statutes of 2023] of the 2023 Budget Bill, a loan of \$301.6 million from the DI Trust Fund was transferred to the General Fund for the purpose of paying the interest owed as of September 30, 2023, for an outstanding loan from the Unemployment Insurance Trust Fund. However, in accordance with this budget item, the borrowing of DI funds for the interest payment did not impact the DI Contribution rate and will be repaid by the General Fund no later than June 30, 2027.
- (2) The forecasted fund adequacy rates are subject to change in response to changes in the contribution rate that may occur according to the Director's discretion, as per CUIC Section 984(d).
- (3) The basis for this forecast is the June 2025 Labor Market Information Division's economic outlook which primarily impacts DI covered employment, DI total wages, and net worker contributions. SB 951 [Chapter 878, Statutes of 2022] removed the Taxable Wage Ceiling requirement as of January 1, 2024, which increased net worker contributions.
- (4) SB 951 [Chapter 878, Statutes of 2022] continued the prior 70 / 60 percent wage replacement rates through December 31, 2024, increased the wage replacement rates to 90 percent for lower wage earners and 70 percent for all other covered workers beginning January 1, 2025, and increased the salary threshold for low wage earners.
- (5) Senate Bill 84 [Chapter 50, Statutes of 2017], required all funds that contribute to retirement contributions to repay interest and principal on the Surplus Money Investment Fund loan. A final payment of \$5.1 million in 2024 was appropriated from the DI Fund for repayment of the cash loan funding the supplemental pension payment.

**DISABILITY INSURANCE FUND
FORECAST FOR CALENDAR YEARS 2025 – 2027**
Table 2

	2024	2025 (F)	2026 (F)	2027 (F)
STATE PLAN CLAIMS DATA ⁽¹⁾				
First Claims Paid (FCP)	687,865	753,000	750,000	762,000
Weeks Paid per FCP	17.9	17.6	17.8	17.7
Weekly Benefit Amount				
Maximum/Minimum	\$1,620/\$50	\$1,681/\$50	\$1,710/\$50	\$1,778/\$50
Average	\$841	\$967	\$1,052	\$1,093
COVERED EMPLOYMENT AND WAGES				
Total Average Covered Employment ⁽²⁾	19,046,000	18,949,000	19,096,000	19,348,000
Average Covered State Plan ⁽²⁾	18,354,000	18,229,000	18,372,000	18,613,000
Average Covered Voluntary Plan ⁽²⁾	692,000	719,000	725,000	735,000
Total Average Weekly Wage ⁽³⁾	\$1,490	\$1,534	\$1,580	\$1,628
Average State Plan Wage ⁽³⁾	\$1,309	\$1,342	\$1,382	\$1,423
Average Voluntary Plan Wage ⁽³⁾	\$6,293	\$6,413	\$6,610	\$6,805
Total Covered Wages	\$1,481.1 (bil)	\$1,517.8 (bil)	\$1,575.4 (bil)	\$1,644.1 (bil)
Covered State Plan Wages	\$1,253.8 (bil)	\$1,276.8 (bil)	\$1,325.7 (bil)	\$1,383.0 (bil)
Covered Voluntary Plan Wages	\$227.3 (bil)	\$241.0 (bil)	\$250.2 (bil)	\$261.1 (bil)
State Plan Taxable Wages ⁽⁴⁾	\$1,253.8 (bil)	\$1,276.8 (bil)	\$1,325.3 (bil)	\$1,383.0 (bil)
TAX RATE (CONTRIBUTION RATE)	1.10%	1.20%	1.30%	1.30%
TAXABLE WAGE CEILING	No Limit	No Limit	No Limit	No Limit
UNEMPLOYMENT RATE (Civilian) ⁽²⁾	5.3%	5.4%	5.3%	4.7%

(F) Forecast: Last actual employment data is through the first quarter of 2025, and wage data is through the second quarter of 2025. Bolded numbers are estimates.

- (1) Information in this area does not include PFL. Table 3 provides a display of data related only to PFL.
- (2) The basis for this forecast is the June 2025 Labor Market Information Division's economic outlook which primarily impacts DI covered employment, DI total wages, and net worker contributions.
- (3) The Average Weekly Wage is calculated using estimated Covered Wages divided by Average Covered Employment divided by 52.2 (weeks per year).
- (4) SB 951 [Chapter 878, Statutes of 2022], removed the Taxable Wage Ceiling requirement beginning January 1, 2024.

Note: Components may not add to totals due to independent rounding.

(bil) = Amount in billions.

**PAID FAMILY LEAVE
FORECAST FOR CALENDAR YEARS 2025 – 2027**
Table 3

	2024	2025 (F)	2026 (F)	2027 (F)
PAID FAMILY LEAVE CLAIMS DATA				
First Claims Paid (FCP)	280,707	336,000	321,000	326,000
Weeks Paid per FCP	7.3	7.0	7.2	7.2
Weekly Benefit Amount				
Maximum/Minimum	\$1,620/\$50	\$1,681/\$50	\$1,710/\$50	\$1,778/\$50
Average	\$935	\$1,055	\$1,128	\$1,173
NET BENEFITS ⁽¹⁾	\$1,856.1 (mil)	\$2,455.4 (mil)	\$2,524.7 (mil)	\$2,662.5 (mil)

(F) Forecast: Last actual workload data through the second quarter of 2025. Bolded numbers are estimates.

(1) SB 951 [Chapter 878, Statutes of 2022], continued the prior 70 / 60 percent wage replacement rates through December 31, 2024, increased the wage replacement rates to 90 percent for lower wage earners and 70 percent for all other covered workers beginning January 1, 2025, and increased the salary threshold for low wage earners.

Table 3 provides a display of data related only to PFL.

Note: Components may not add to totals due to independent rounding.

(mil) = Amount in millions

APPENDIX

STATE DISABILITY INSURANCE (SDI) DEFINITIONS

The following definitions are informational only and arranged in order of their appearance in Tables 1 and 2. The law is the California Unemployment Insurance Code (CUIC) and the California Labor Code. Interpretations of the law are contained in opinions of the Attorney General, administrative and court decisions, and Title 22 of the California Code of Regulations.

TOTAL RECEIPTS

Net Worker Contributions:

This amount represents total worker contributions and revenue from Voluntary Plan (VP) assessments, less refunds. Net worker contributions are an employee's eligible wages multiplied by the current year SDI contribution rate.

Interest Income:

This is interest earned on the State Treasurer's investment of DI funds. At any given time, about 99 percent of the DI Fund is invested. The total amount earned by such investments constitute interest income.

Other Receipts:

Insurance checks reverted due to being uncashed for three years make up the majority of Other Receipts. Additional Other Receipts revenue includes: warrants reverted, electronic benefit payment (EBP) revenue, interest on benefit overpayments, and penalty assessments on benefits.

TOTAL DISBURSEMENTS

Net Benefits:

This is the amount of benefits paid to claimants, less the amount of cancellations, refunds, or liens. Total benefits may be reduced for various reasons, including: death of claimants; repayment by claimants of benefits erroneously claimed; repayments to the DI Fund by other programs; and benefit checks not cashed.

Administration and Miscellaneous Disbursements:

All disbursements from the DI Fund that are not benefit payments fall into the administration category. This includes disbursements for salaries, equipment, supplies, rent, and utilities. Miscellaneous disbursements include Pro Rata, Victims Compensation Board payments, surcharge fees from the Board of Control Claims and Generally Accepted Accounting Principles (GAAP) reporting costs. Miscellaneous disbursements also includes SB 84 which requires all funds that contribute to retirement contributions to repay interest and principal on the Surplus Money Investment Fund loan.

STATE PLAN CLAIMS DATA

First Claims Paid:

These are the first benefit payments mailed to each claimant who has fulfilled non-monetary, monetary, and medical requirements and who has filed a claim certifying the onset of a disability.

Weeks Paid Per First Claims Paid:

The average number of weeks that benefits are paid for each first claim paid.

Maximum Weekly Benefit Amount (MWBA):

This is the amount payable per week for the period of a disability. The MWBA increases by an amount equal to the percentage increase in the state average weekly wage (SAWW) as compared to the prior year. The MWBA was \$1,620 in 2024, increased to \$1,681 in 2025, and is projected to increase to \$1,710 in 2026 and \$1,778 in 2027 based on the 2024/Q1 SAWW. The 2025/Q1 SAWW was not available from DOL during the Federal Government shutdown. Section 4453(a) of the California Labor Code reads: "...the limits specified in this paragraph shall be increased by an amount equal to the percentage increase in the state average weekly wage as compared to the prior year. (The) 'state average weekly wage' means the average weekly wage paid by employers to employees covered by unemployment insurance as reported by the United States Department of Labor for California for the 12 months ending March 31 of the calendar year preceding the year in which the injury occurred."

The following table compares the MWBA and the AWBA for CY 2017 – 2027:

YEAR	MWBA	AWBA
2017	\$1,173	\$540
2018	\$1,216	\$588
2019	\$1,252	\$626
2020	\$1,300	\$678
2021	\$1,357	\$720
2022	\$1,540	\$751
2023	\$1,620	\$821
2024	\$1,620	\$841
2025	\$1,681	\$967(F)
2026	\$1,710(F)	\$1,052(F)
2027	\$1,778(F)	\$1,093(F)

(F) = Forecast

Section 2655 of the California Unemployment Insurance Code states that for periods of disability commencing on and after January 1, 2018, but before January 1, 2025, a claimant's WBA is fifty dollars (\$50) if the base period high quarter wage (HQW) is less than \$929. If the HQW is \$929 or more and is less than one-third of the state average quarterly wage (SAQW), the WBA is equal to 70 percent of the HQW divided by 13 ((HQW x .70)/13). If the HQW is one-third of the state average quarterly wage or more, the WBA is either 23.3 percent of the state average weekly wage or 60 percent of the HQW divided by 13, or ((HQW x .60)/13), whichever amount is higher.

For periods of disability commencing on and after January 1, 2025, a claimant's WBA is fifty dollars (\$50) if the base period HQW is less than \$722.50. If the HQW is more than \$722.50, but 70 percent or less than the SAQW, the WBA is equal to 90 percent of the HQW divided by 13 ((HQW x .90)/13). If the HQW is more than 70 percent of the SAQW, the WBA shall be equal to the greater of 70 percent of the HQW divided by 13 ((HQW x .70)/13) or 63 percent of the SAWW. The WBA cannot exceed the maximum worker's compensation temporary disability indemnity weekly benefit amount established by the Department of Industrial Relations pursuant to Section 4453 of the Labor Code.

COVERED EMPLOYMENT AND WAGES

Total Average Covered Employment:

Employers count the number of employees on their payrolls during the week, which includes the 12th day of the month. Quarterly and annual averages are taken from these counts.

Total Average Weekly Wage:

To derive the average weekly wage, total wages are divided by covered employment, and the result is then divided by the number of 5-day work weeks in the period. The number of work weeks varies from 12.8 to 13.2 in a quarter and from 52.1 to 52.3 in a year.

Total Covered Wages:

Covered wages are wages earned by employees subject to the SDI provisions defined in Part 2 of the CUIC. Total covered wages include tips, commissions, bonuses, and the reasonable cash value of all remuneration payable to an employee in any medium other than cash.

State Plan Taxable Wages:

The portion of covered wages from which SDI contributions are taken.

Tax Rate:

The rate at which workers' contributions are determined.

Section 984(2)(A) of the CUIC defines the statutory formula for calculating the SDI Contribution rate which considers fund conditions and cost rate with a year-ending date of September 30. The SDI contribution rate formula is as follows:

$$\frac{1.30 \times \text{Disbursements - Fund Balance}}{\text{State Plan Taxable Wages}}$$

An ad hoc Advisory Committee, comprised of labor and employer representatives, worked with the Department and independent actuaries to develop this experience-based contribution formula to maintain a prudent reserve, reflect benefit costs, and avoid excessive volatility and instability.

Based on section 984(a)(3) of the CUIC, the rate of worker contributions shall not exceed 1.5 percent or be less than 0.1 percent. The rate of worker contributions shall not decrease from the rate in the previous year by more than two-tenths of one percent. Per section 984(d) of the CUIC, the Director may, at his or her discretion, increase or decrease, by not to exceed 0.1 percent, the rate of worker contributions determined by the above formula.

Unemployment Rate (Civilian):

The number of unemployed persons in California expressed as a percentage of the total number of persons in the California civilian labor force.

The DI Fund Forecast report can be accessed at the following website:

http://www.edd.ca.gov/About_EDD/Quick_Statistics_Overview.htm