

January 2012 Summary (Updated on February 29, 2012)

With the state and national economy still struggling to recover from a severe recession, demand for Unemployment Insurance (UI) benefits remains at very high levels. The California Employment Development Department (EDD) has implemented several initiatives to increase access to UI services.

Recently, Congress and President Obama reached a decision for reauthorizing the federal extension of UI benefits until the end of 2012. That last minute agreement spares an estimated 1.1 million unemployed Californians from losing extension benefits shortly after March 4, 2012. The new deadlines for starting any new tier of federal extension benefits are now pushed back to the end of December 2012.

Additionally, the legislation requires claimants receiving federal extension benefits to participate in reemployment services and meet specific work search requirements as a condition of receiving extended benefits. Because such deadlines and additional requirements have a tremendous impact on UI claimants, the EDD will be closely monitoring any guidance from the United States Department of Labor and will continue to update our customers on the EDD Web site and on our EDD Twitter and Facebook pages. More information, including the Department's press release and updated extension information, and benefit chart may be found at: http://www.edd.ca.gov/About_EDD/pdf/nwsrel12-05.pdf

Here are some data highlights from January 2012.

Unemployment Rate

*The release of the California unemployment rate, labor force, and industry employment data for January 2012 will occur on March 9, 2012, due to the annual benchmarking process.

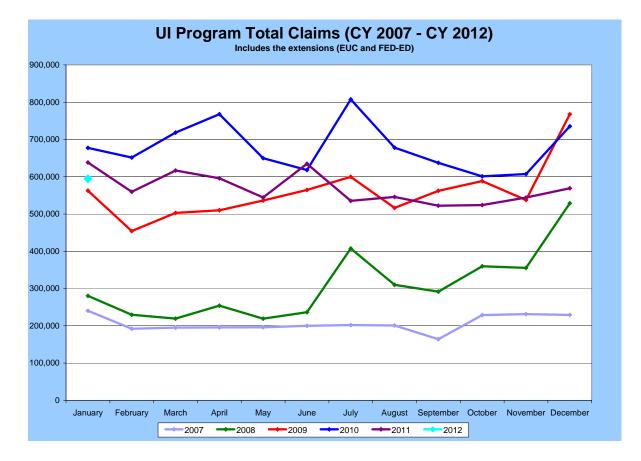
In December 2011, the unemployment rate remained high at 11.1 percent and the number of Californians collecting UI benefits continues at high levels. The most recent data indicates that approximately 1.1 million people are currently claiming UI benefits.

- Rate in December 2011 was 11.1 percent
- Rate in January 2011 was 12.4 percent
- Rate in January 2010 was 12.3 percent
- Rate in January 2009 was 9.7 percent
- Rate in January 2008 was 5.9 percent
- Rate in January 2007 was 4.9 percent

UI Workload Comparison: January 2012 vs. January 2011

7 percent decrease in total claims processed

- January 2012: 594,516 total claims processed, including extensions
- January 2011: 638,292 total claims processed, including extensions
- January 2010: 677,544 total claims processed, including extensions (12 percent decrease between 2010 and 2012)
- January 2009: 562,662 total claims processed, including extensions (6 percent increase between 2009 and 2012)
- January 2008: 280,513 total claims processed, including extensions (112 percent increase between 2008 and 2012)
- January 2007: (pre-recession level) 240,431 total claims processed (147 percent increase between 2007 and 2012)

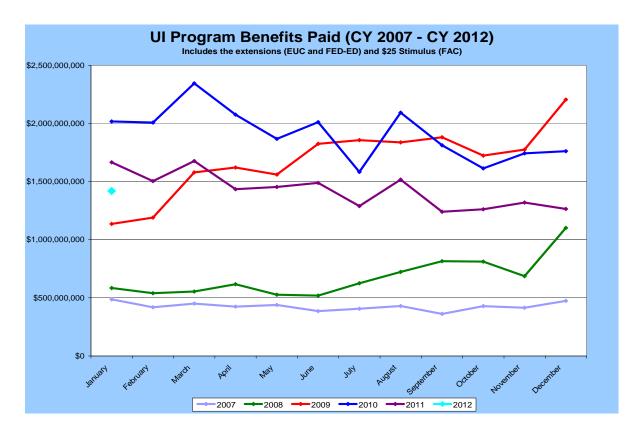


18 percent decrease in total benefits paid

- January 2012: approximately \$1.4 billion, averaging about \$71 million a day.
 - The decrease from over a year ago may be partially attributed to the phasing out of \$25 federal stimulus payments that were added to weekly benefit amounts and which are not payable for weeks after December 13, 2010; the growing number of unemployed workers who are running out of all available benefits; and the overall decline of regular and extension claims filed. Although total benefits decreased, the overall workload has not significantly decreased.
- January 2011: approximately \$1.7 billion, averaging about \$83 million a day.
- January 2010: approximately \$2.0 billion, averaging about \$106 million a day

(30 percent decrease between 2010 and 2012)

- January 2009: approximately \$1.1 billion, averaging about \$57 million a day (27 percent increase between 2009 and 2012)
- January 2008: approximately \$584.7 million, averaging about \$28 million a day (139 percent increase between 2008 and 2012)
- January 2007: (pre-recession level) approximately \$487.0 million, averaging about \$23 million a day (187 percent increase between 2007 and 2012)



Initial Claims and Benefits Paid data is available by county on EDD's Web site at <u>www.edd.ca.gov/About_EDD/Quick_Statistics_Information_by_County.htm</u>

Update on Roll-Out of New EDD Debit CardsSM

As of November 8, 2011, the EDD completed implementation of the Electronic Benefit Payments Project. About 1.1 million people are currently claiming unemployment benefits. The EDD and banking partner Bank of America have established over 1.7 million UI debit card accounts since July 2011. That is in addition to the accounts established for State Disability Insurance (SDI) and Paid Family Leave (PFL) customers over the last year.

Payments are deposited directly into the card accounts and customers have the option to set up a Direct Deposit Transfer to their own checking or savings account. This new payment system allows customers to receive their benefits faster than the previous process of printing and mailing checks, and creates savings and efficiencies in processing.

Other benefits include the elimination of check cashing fees for customers without a bank account, and continual delivery of benefits in the event of a disaster when mail service can be disrupted.

Visit EDD's Web site at: <u>http://www.edd.ca.gov/About_EDD/The_EDD_Debit_Card.htm</u> for the latest information including:

- An educational video on how to use the card and avoid fees
- Enhanced Frequently Asked Questions
- Links to printable legal size posters that encourage constituents to visit the EDD Web site for information about the cards, the unemployment application, and the new online and telephone continued certification processes (EDD Web-CertSM and EDD Tele-CertSM) – See information on EDD Web-CertSM and EDD Tele-CertSM later in this publication.

UI Trust Fund Status

The EDD released an updated UI Trust Fund Forecast in October 2011 summarizing and projecting the status of fund solvency. California's fund is currently \$10.2 billion in the red and is forecasted to end 2012 with a deficit of \$10.7 billion if nothing is done to legislatively revise the revenue generation model. The deficit is still growing but not as large or as fast as forecasted in May 2011 mainly due to the fact that demand for unemployment benefits is finally starting to level off a bit, and there was an offset caused by the addition of almost \$839 million in incentive funds from the American Recovery and Reinvestment Act.

While regular UI benefit amounts are significantly decreasing since the peak of the recession, even if and when the disbursement levels reach pre-recessionary levels, the current financing system cannot self-correct during better economic times because of the significant deficit owed and the outdated financing structure. You can access the October 2011 UI Fund Forecast through this link:

http://www.edd.ca.gov/About_EDD/pdf/edd-uiforecast11.pdf

The EDD will be revising the October 2011 UI Fund Forecast with the annual updated May UI Fund Forecast. The State has been borrowing from the federal government since January 2009 to help cover the cost of regular UI benefits as the effects of this

historic recession have continued. The U.S. Department of Labor (DOL) tracks outstanding loans from the Federal Unemployment Account. As of February 27, 2012, California is one of 28 states (including the Virgin Islands) relying on a federal UI loan and has the highest loan balance. New York has the next highest loan balance at approximately \$3.7 billion. Florida is also relying on a federal loan.

The following DOL Web site is available to review all states' current UI loan balances: <u>http://workforcesecurity.doleta.gov/unemploy/budget.asp#tfloans</u>

The interest-free aspect of the federal loan expired in January 2011. The EDD paid \$303.5 million in interest to the federal government at the end of September 2011. An interest payment cannot be paid from the UI Trust Fund or EDD's UI Administrative funds. This payment was covered by a loan from the State Disability Insurance Fund and must be repaid by General Fund monies within four years. It's estimated the loan interest owed in September 2012 will total more than \$417 million.

There is a national dialogue occurring, including the President's Budget Proposal and several bills that would address some aspect of the states' Trust Fund solvency issues. The EDD will be monitoring the situation closely to keep our customers apprised of any developments.

New TAA related development - The Trade Adjustment Assistance Extension Act of 2011, enacted in October 2011, requires states to assess a penalty of not less than 15 percent on claimants committing fraud in connection with state or federal unemployment compensation programs. States are required to deposit a portion of these penalty amounts into the state's unemployment fund.

UI Services Updates

The demand for UI benefits continues to remain at unusually high levels since more people are staying on unemployment longer. As reported in the December 2011 *California Labor Market Review* (released January 2012), based on the Bureau of Labor Statistics Model and Current Population Survey, 45.7 percent, or almost one million, of those unemployed have been so for 27 weeks or more and approximately 34 percent of all unemployed have been so for a year or more. (Note: The number of unemployed is a broader estimate than only UI claimants.)

In spite of this demand, the EDD was able to provide various enhancements in the past year and going forward, including, but not limited to, the following:

Alternate Base Period Implementation – The EDD will implement the new alternate base period program in April 2012. The alternate base period provides for review of the most recent wages earned by a UI applicant in determining eligibility for benefits. Currently, only wages earned in the first four of the last five completed quarters are accessible for determining eligibility. It's estimated an additional 26,000 unemployed workers a year could become eligible for benefits with the implementation of an alternate base period.

For your use and to inform the public of this new program, the EDD has developed a fact sheet, which is available via: <u>http://edd.ca.gov/pdf_pub_ctr/de8714z.pdf</u>

We encourage you to print and post this in public areas of your district offices to share this

information with your constituents.

Online Public Education Campaign – On July 11, 2011, the EDD launched an online campaign to promote various EDD services, encouraging customers to visit the EDD Web site to use the services and learn more about them. The suite of services includes the eApply4UI online application to file a claim, the EDD Tele-CertSM and EDD Web-CertSM for certifying for benefits versus the existing paper method through the mail, and the new EDD Debit CardSM for paying unemployment and disability benefits. For your use and to further promote this suite of services, the EDD has developed a poster, which is available via: <u>http://www.edd.ca.gov/About_EDD/pdf/eddonlineposter.pdf</u>

We encourage you to print and post this in public areas of your district offices to share this information with your constituents.

Additionally, the EDD posts a new tip each week on the front page of the EDD Web site. This section is titled "Tip of the Week" and provides customers information on various EDD services.

Release California Training Benefits (CTB) Program Educational Video – Thousands of customers online and in local offices have accessed an educational video developed to assist customers interested in the CTB program. This video focuses on what customers need to know about CTB and is available online through the EDD YouTube channel at http://www.youTube.com/watch?v=yVaNjxcyfCs. A link to that video is also available on the front page of the EDD Web site. Additionally, the EDD sent DVDs of the video to One Stop Career Centers for use in lobbies, workshops, etc. The short CTB video joins a few other educational videos launched in the last year and a half on our EDD YouTube channel, including "Applying for UI Benefits" and "How to Complete the Continued Claim Form." The videos have been viewed by more than a million visitors. There are plans to produce educational videos on other subjects as well, including basic One Stop Career Center Stop Career Ce

Expedite Determinations on CTB Eligibility – The CTB Streamline process was developed by the EDD to assist in expediting the approval process for claimants who are attending school or training, and who are otherwise eligible for UI benefits. The streamline process enables claimants to continue to receive UI benefits without any break in benefits as they are approved within three to five days after receipt of the application. Claimants potentially eligible for CTB attend either training authorized by a designated federal or state program, or training that is self-arranged and approved by the EDD.

Between February 2010 and January 2012, the EDD has processed close to 15,000 CTB Streamline Training Enrollment applications.

Additionally, on July 1, 2011, the EDD implemented the provisions of Assembly Bill 2058 (Chapter 591, Statutes of 2010), which expands the CTB eligibility criteria for claimants who are in self-arranged training. The CTB Streamline process is being modified to incorporate the new eligibility criteria in the legislation.

Customer Enhancements – The EDD has launched several technology projects that will enhance customer services when applying for and collecting their UI benefits.

• Internet Continued Claims Filing (EDD Web-CertSM): The EDD launched the first

phase of a new Web option for the majority of customers to complete and submit their biweekly continued claim forms, instead of the mail-only option. Going paperless helps customers by reducing common fill-in errors that can cause benefit delays. The Web certification method also creates a more efficient delivery system. It allows claimants to certify for benefits on-line and reduces the time between the mail-in certification process and payments processing time. The service is available through EDD's website 24 hours a day, 7 days a week.

- Telephone Continued Claims Filing (EDD Tele-CertSM): The EDD launched the first phase of a new telephone certification service which gives the majority of claimants a new self-service option to complete their bi-weekly continued claim forms via telephone. Again, a paperless option for the continued claim form helps customers avoid some of the common fill-in errors that occur with the hard-copy, mail-in version of the form and cause payment delays. The telephone service is available 24 hours a day, seven days a week.
- **Provide Further Educational Tools to Help Customers:** The EDD has developed helpful <u>Tip Sheets</u> and <u>"How To" videos</u> to provide greater assistance to customers in filling out their UI applications and completing the bi-weekly continued claim forms, along with other helpful program information. Visit the following sites to access these tools:

Tip Sheets: <u>http://www.edd.ca.gov/Unemployment/UI Tip Sheets and Fact Sheets.htm</u> "How To" Videos: <u>http://www.youtube.com/user/CaliforniaEDD</u>

Federal UI Extensions

As mentioned earlier, Congress and President Obama have reauthorized the federal extensions of unemployment benefits until the end of 2012. While the agreement adds more time to be able to qualify for a federal extension claim, it does not add any more weeks of benefits to the current maximum total of up to 99 weeks of benefits. In fact, the maximum amount of benefits could be going down to up to 73 weeks of benefits total by the beginning of September. The EDD will be closely monitoring any guidance from the United States Department of Labor and will continue to update our customers on the EDD Web site and on our EDD Twitter and Facebook pages. A breakdown of the current benefit filing deadlines is available on EDD's Web site at:

http://www.edd.ca.gov/Unemployment/Federal_Unemployment_Insurance_Extensions.htm

Exhausted Benefits

Once an unemployed worker collects up to the maximum of 99 weeks of benefits, there are no further benefits available on that claim. As of February 27, 2012, there have been more than **630,000** unemployed workers in California who have run out of all available benefits, up to the 99 week maximum.

Work Sharing Program

Usage of the Work Sharing program by California employers has increased significantly in the past few years. The program is available as an alternative to layoffs for employers who need to reduce employee wages and hours. The number of initial Work Sharing claims

increased by 146 percent between 2007 and 2011, and the total number of benefit weeks claimed by employees under the program increased by 295 percent during the same time period.

	Number of Initial Work Sharing Claims	Number of Work Sharing Weeks (of Benefits) Claimed
2007	45,276	302,109
2008	80,402	505,543
2009	219,580	1,912,460
2010	136,991	1,624,096
2011	111,347	1,193,985
2012*	7,964	83,280

* Data through January 2012.